

North Sydney Combined Precincts Committee (CPC)
General Meeting
6.00pm start
Tuesday 16 April 2019
Ros Crichton Pavilion, North Sydney Council

GENERAL MEETING MINUTES

Co-convenor presiding: IC and PM (CPC Co-Convenors/Lavender Bay/Bay)

Present: PM (Bay), BE (Bay), JK (Bay), PM (Co-Convenor/Bay); BC (Bennett), EC (Bennett); CH (Brightmore), MTJ (Brightmore); DH (Edward); MdS (Harrison); LT (Holtermann), JC (Holtermann), KB (Holtermann); IC (Co-Convenor/Lavender Bay), BS (Lavender Bay); JC (Milson), EW (Milson); GC (Neutral), EK (Neutral); JB (Registry); KH (Union); IG (Waverton); LT (Willoughby Bay); CE (Wollstonecraft), JH (Wollstonecraft).

Also present: JG, Manager Integrated Planning & Special Projects (North Sydney Council); AB, Administration Support Officer (North Sydney Council/Minutes); MO, Manager Strategic Planning (North Sydney Council); NM, Team Leader Policy - Strategic Planning (North Sydney Council)

Apologies: JC (Edward); JL (Harrison); DW (Hayberry); MDS (Registry); JP (Stanton); MC (Union), KR (Union); PW (Willoughby Bay), PM (Willoughby Bay).

1. Introductions and Apologies

IC (Co-convenor/Lavender Bay) opened the meeting at 6.02pm

2. Guest Speakers: MO, Manager Strategic Planning and NM, Team Leader Policy, Strategic Planning - Local Environmental Plan (LEP) review, in particular Local Strategic Planning Statement (LSPS) - ATTACHMENT 1

MO (NSC) provided an overview of metropolitan planning in greater Sydney, and the status of North Sydney Council within the sphere of the Greater Sydney Commission (GSC) and the *North District Plan*. Various metropolitan wide plans have existed over the years. The latest plan is the *Metropolis of Three Cities Plan* (Greater Sydney Regional Plan).

In the past there has generally not been a hard requirement for councils to deliver metropolitan plans other than having regard for Ministerial Directions. There is now, a requirement from the GSC is to create a *Local Strategic Planning Statement* (LSPS) setting forth Council's strategic direction and how it aligns with the higher order plans, including the *North Sydney Community Strategic Plan 2018-2028*.

The LSPS is a detailed document which will be produced by Council, but the GSC has ultimate oversight. Council is working towards placing the LSPS on public exhibition from 1 July 2019 with an end date for finalisation of 1 December 2019, as set by the GSC. Council has received grant funding to accelerate its LEP Review, the bigger program which includes the LSPS and preparation of a Local Housing Strategy.

NM (NSC) outlined the legislative requirements of the LSPS and explained that the Community Strategic Plan and LSPS are different but have many similarities and will complement each other. GSC has oversight of the LSPS, but composition is Council's responsibility. While the LSPS is a mandated requirement of State Government, it presents an opportunity to help manage and when necessary rebut unsolicited planning proposals that seek to amend Council's planning controls.

Work includes aligning/gap analysis Council's work to the LSPS. An assurance interview has been conducted recently with the GSC. The priorities and actions being drafted in the LSPS will be largely reflective of both established strategies and policies and the Community Strategic Plan objectives.

IC (Co-convenor/Lavender Bay) opened the floor for questions:

Q. JC (Milson) - asked whether housing targets are to include affordable housing?

A. An affordable housing target of 5-10% is identified in the Greater Sydney Regional Plan. How and where this might be provided will be examined through the Local Housing Strategy project.

Q. IG (Waverton) - noted contention around development such as that with Sydney Metro and around rail stations, issues on St Leonards/Crows Nest area and lack of coherence - do the three councils share planning/priorities on these issues?

A. Council is in contact planning counterparts at Willoughby City and Lane Cove Councils to discuss how they deal with issues/elements relating to alignment with the State Government's *St Leonards Crows Nest 2036* plan in their respective LSPS's. The area will continue to be an important one, requiring collaboration with the other two councils.

Q. JH (Wollstonecraft) - what is affordable housing?

A. Affordable housing is a big issue in Sydney and the GSC has identified Metro wide targets (5-10%) but not detailed the mechanism for implementation. Affordable housing can take different forms such as key worker housing, social housing, and reduced-cost housing.

Q. JH (Wollstonecraft) - planning proposals, any suggestions they be removed?

A. With the advent of a review/appeals process there has been an enormous number of site specific planning proposals. Going back 8-10 years this was not the case as the Council had the final say. There has been some speculation that there will be a pulling back (of these review rights) but there is been no announcement on this since the (State Government) election.

Q. JH (Wollstonecraft) - how does work at Crows Nest/St Leonards fit into the Plan? A. Council has endorsed an official response to the Draft Plan and in some cases this differs from State Government. We will need to address this in the LSPS and it will be a balancing act in how we express the priorities and actions for this area.

Q. LT (Willoughby Bay)/JH (Wollstonecraft) - with the property downturn, some areas have become toxic for developers; will that force Council to open lower density areas for higher density to encourage development/investment? How do you address infrastructure?

A. Such an issue is not easy to predict; development pressures will always be a significant challenge in Sydney, the city is growing very fast with lots of infrastructure fatigue. The best Council can do is sustain growth in easily accessible areas, working on easing congestion. One of the main purposes of GSC to bring all stakeholders together to make a place work and improve infrastructure on a broader level. There has been recent evidence

of growing culture of collaboration between agencies and organisations, but this complex issue remains a long journey.

Q. BC (Bennett) - what are the mechanisms aligning targets between Councils?

A. Each Council will come up with their own numbers and put forward their case as such. The process will be undertaken in collaboration with GSC. It remains to be seen how this will play out.

Q. CH (Brightmore) - was the timeline for process as expected or delayed by amalgamations?

A. This strategic work is a relatively recent development, post-amalgamations and the pace set for implementation is quite fast. Councils have been making representations that the current pace is not necessarily conducive to good results. GSC has not yet indicated whether there will be any relaxation of the current deadlines.

Q. DH (Edward) - is this a major change in direction from Council's existing work in this area?

A. The LEP Review and LSPS work builds on existing studies and reviews undertaken by Council. Major change is not envisaged.

IC (Co-convenor/Lavender Bay) thanked MO and NM for their attendance.
MO and NM (NSC) left the meeting.

3. Acceptance of Previous Minutes

MOTION: That the Minutes of the meeting held 19 February 2019 were confirmed as read and correct.

MOVED BY: IG (Waverton), SECONDED BY: BS (Lavender Bay)

CARRIED UNANIMOUSLY

4. Actions Arising from Previous Meeting - Council's response to Actions Arising

JG (NSC) noted that Item 1 from February Summary of Actions, relating to date options for the Precincts/Councillor Supper, remains pending; work is under way to secure a date for the event.

IC (Co-convenor/Lavender Bay) noted Attachment B - no further comment/discussion from the meeting.

5. Council update: JG, Manager Integrated Planning & Special Projects (NSC)

- I. **Precinct System Review - Status Update:** As stated at the recent Office Bearer Training, staff had intended that updating of the *2012 Discussion Paper* would have been completed by April 2019, however due to other projects taking priority this has extended to May 2019. Part of the data included the periodic Precincts Satisfaction Survey for benchmarking. The survey was completed by 13 of 18 active Precinct Committees. The results were consistent with the 2014 survey; and that a detailed summary will be distributed to all Precinct Committees in the near future. JB (Registry) asked what the terms of reference for the review were. JG (NSC) advised that such has not yet been determined, as the Council resolution of December 2017 is to only to update the *2012 Discussion Paper* and report to Council for consideration.

- II. **Visitor Economy Strategy:** Council has commenced preparation of a Visitor Economy Strategy. The strategy sits underneath the *Economic Development Strategy* (2016) and aims to balance residential amenity with opportunities for a visitor economy. Stage consultation includes a survey and workshop series, which includes two designated workshops for businesses/tourism operators, one for the residents (open to the public) and one for Precinct Committees representatives, two (2) representatives per Precinct Committee - to be held on Tuesday 30 April 2019 in the Ros Crichton Pavilion, from 6-8pm. More information to be distributed to all Precinct Committees soon.

6. General Business

Pre-submitted items by Precinct Committees:

- I. **CPC Terms of Reference (Willoughby Bay)** - IC (Co-convenor/Lavender Bay) opened floor for comment on proposed amendments to the Terms of Reference. Discussion included whether the amendments to the Terms of Reference warrant making now or deferring for consideration under the pending Precinct System Review.

MOTION: *That the CPC adopt the proposed amendments to the CPC Terms of Reference as per Attachment C: Combined Precincts Committee Terms of Reference - February 2019 Draft Amendments.*

MOVED BY: *LT (Willoughby Bay), SECONDED BY:* *JH (Wollstonecraft)*
CARRIED

In favour	Opposed	Abstained
Bay x 2		Bennett x 2
Brightmore x 2		Harrison x 1
Edward x 1		Holtermann x 1
Lavender Bay x 1		Lavender Bay x 1
Milson x 2		
Neutral x 2		
Registry x 1		
Union x 1		
Waverton x 1		
Willoughby Bay x 1		
Wollstonecraft x 2		
Total: 16	Total: 0	Total: 5

- II. **Parking Meter Relief (Harrison)** - MdS (Harrison) spoke to the background information included in the Business Paper, including what other councils are doing on this issue and read out the Mayor Gibson's election promise. JH (Wollstonecraft) suggested minor rewording of the motion which was accepted by the mover.

MOTION: *That the Mayor be requested to provide a status update of the election pledge to provide "free 30-minute parking for residents at all meters" (pledge was originally stated on <http://www.jillygibson.com/policies.html>).*

MOVED BY: *MdS (Harrison), SECONDED BY:* *CH (Brightmore)*
CARRIED

In favour	Opposed	Abstained
Bay x 2 Brightmore x 2 Edward x 1 Lavender Bay x 2 Harrison x 1 Bennett x 2 Milson x 2 Neutral x 2 Registry x 1 Union x 1 Waverton x 1 Willoughby Bay x 1 Wollstonecraft x 2		Holtermann x 1
Total: 20	Total: 0	Total: 1

- III. **Floating Dry Dock in Berry's Bay - DA 57/19 (Union).** KH (Union) talked to the floating dry dock proposal, advising there is a strong public campaign against it. Submission on DA57/19 close 23 April 2019. The video noted in the business paper was recently taken down because of legal concerns. Concern is that the original DA (1164/1990) has not been complied with, that the public jetty hasn't been delivered, nor the public walkway through to Sawmillers Reserve. Other concerns raised in discussion include upscale industrial uses and operating hours, pollution concerns - impact on local environment.

KH (Union) tabled reworded motions plus a new, third motion for discussion: Clause 1 was the same as the original motion and two new clauses. The Co-Convenor (IC) ruled new motion out of order as it had not been presented prior to meeting and no time had been made for CPC to consider it, particularly as it was significantly different from motion as originally proposed. Clause 3 of the new motion was tabled for consideration at a later date: "3. That NSC revisits DA 1164/90 and pursues requirements for Noakes to construct a public jetty and a public walkway as part of the approved DA in Berrys Bay, Waverton." The original motion was reworded and presented.

MOTION: That the CPC notes the Floating Dry Dock proposal by Noakes and opposes it in the strongest possible terms.

MOVED BY: KH (Union) SECONDED BY: IG (Waverton)

CARRIED

In favour	Opposed	Abstained
Bay x 2 Brightmore x 2 Edward x 1 Lavender Bay x 2 Harrison x 1 Bennett x 2 Milson x 1 Registry x 1 Union x 1 Waverton x 1 Willoughby Bay x 1		Holtermann x 1 Milson x 1 Neutral x 2 Wollstonecraft x 2
Total: 16	Total: 0	Total: 6

- IV. **Waverton Bowling Club (Edward) - IC (Co-convenor/Lavender Bay)** overruled withdrawal of the motion by the proposer, on the basis that there was sufficient knowledge

and interest on the matter by those present at the meeting. IG (Waverton) provided background, advising that this was a property under control by North Sydney Council. Property NSW is the owner of the site and it understood that Council has approached them regarding ensuring the site remains for public use.

MOTION: That the CPC recommends to North Sydney Council and the State Government that the Waverton Bowling Club site continues as recreational and/or community use.

MOVED BY: DH (Edward) SECONDED, BY: JC (Milson)

CARRIED UNANIMOUSLY

- V. **Code of Meeting Principles and Practice (Edward)** - Discussion occurred regarding the background to the proposed motion, and the decision of Council on 29 January 2019. BS (Lavender Bay) asked for a status update from the Council staff in attendance. JG (NSC) advised that Governance & Finance Committee on 8 April 2019 considered report G05 regarding the Model Code of Meeting Practice¹, which was prescribed under legislation in mid-December 2018. Councils have until 12 months after their next ordinary election to adopt a Code of Meeting Practice that incorporates the mandatory provisions of the Model Code of Meeting Practice. However, from mid-June 2019 any provision of their existing meeting code that is inconsistent with a mandatory provision of the Model Code will cease to have any effect.

The Model Code also includes non-mandatory provisions that a council can choose to include or exclude. The Committee meeting minutes are to be reported to Council on 29 April 2019. It is anticipated that, pending Council approval, a draft Code of Meeting Practice will be placed on exhibition for public comment. The original proposed motion was changed to reflect the desire for Council to extend the exhibition period.

MOTION: That the Council extend the exhibition period of the draft Code of Meeting Practice to ensure that the CPC can meet prior to the submission deadline (next CPC meeting date is (18 June 2019)).

MOVED BY: JC (Milson) SECONDED BY: GC (Neutral)

CARRIED

In favour	Opposed	Abstained
Bay x 2		Wollstonecraft x 2
Brightmore x 2		
Edward x 1		
Lavender Bay x 2		
Harrison x 1		
Holtermann x 1		
Bennett x 2		
Milson x 2		
Neutral x 2		
Registry x 1		
Union x 1		
Waverton x 1		
Willoughby Bay x 1		
Total: 19	Total: 0	Total: 2

¹https://www.northsydney.nsw.gov.au/Council_Meetings/Meetings/Committees/Governance_Finance_Committee/2019/8_April_2019

VI. **Inactive North Sydney Precincts (Edward)** - IC (Co-convenor/Lavender Bay) recommended that this matter be deferred to the Precinct System Review - proposed motion: The CPC requests that North Sydney Council take active steps to attempt to reactivate inactive Precinct Committees and promotes the concept; initially an article could be included in the North Sydney News (community newsletter).

VII. **Precinct Committee Email Address (Edward)** - proposed motion was withdrawn by Edward Precinct Committee. Question was raised by JH (Wollstonecraft) regarding status of emails and why some Precinct Committees don't have their own centralised email addresses, and why some go to precincts@northsydney.nsw.gov.au. JG (NSC) advised only a few Precinct Committees don't have a separate email address (e.g. Gmail account) and the office bearers don't want their personal email addresses given out to the public; therefore, per long standing practice, any emails from the public addressed to these individual Committees is forwarded onto the respective officer bearers for action. It was noted that Edward Precinct has already raised this matter direct with Council and that the feasibility/practicality and cost implications associated with provision of Council supplied email accounts to individual Precinct Committees is already been looked into by Council's IT Department.

7. Other

Council Report: Residential Flat Buildings Relying on Existing Use Rights (Brightmore)

CH (Brightmore) noted that Brightmore Precinct Committee at its 10 April 2019 meeting discussed report LP05 by Council's Executive Strategic Planner (BB) titled 'Residential Flat Buildings Relying on Existing Use Rights'² to the Legal & Planning Committee which they complimented. It was recommended that all Precinct Committees read the report and consider its implications.

8. Next meeting - 18 June 2019

Meeting closed at 7.37pm

²https://www.northsydney.nsw.gov.au/Council_Meetings/Meetings/Committees/Legal_Planning_Committee/2019/11_March_2019

ATTACHMENT 1

Strategic Planning

Combined Precincts Committee



16 April 2019

progressive *vibrant* diverse



Overview

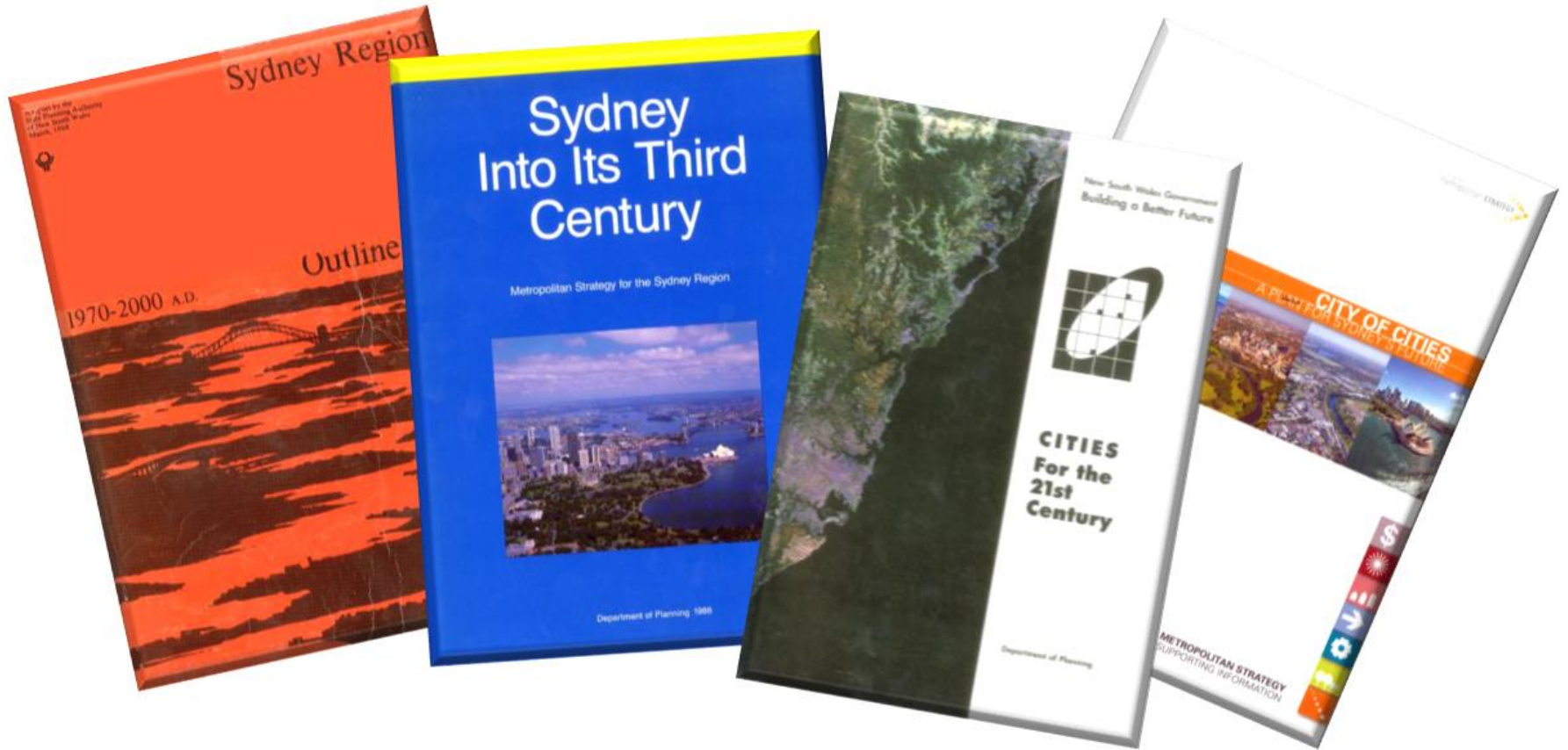
MO - Manager Strategic Planning

NM - Team Leader Strategic Planning

- 1. North District Plan & Greater Sydney Commission (GSC)**
- 2. Broader LEP Review process & timeframes**
- 3. Local Strategic Planning Statement**
- 4. Discussion and Questions**



Metropolitan wide planning



progressive *vibrant* diverse



North District Plan & GSC



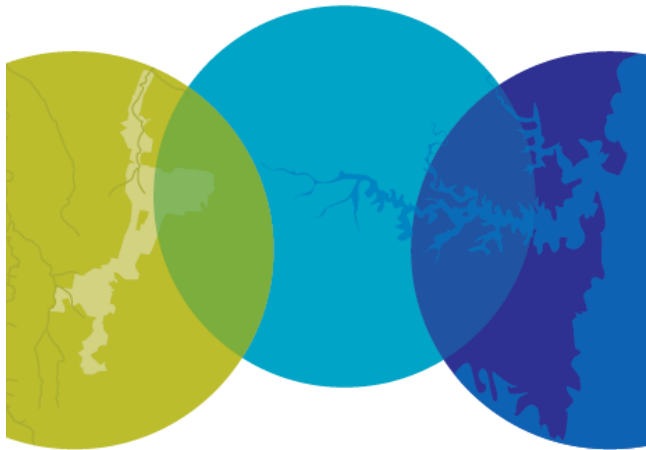
Greater Sydney
Commission

Greater Sydney
Commission

GREATER SYDNEY REGION PLAN

A Metropolis of Three Cities

– connecting people



March 2018

OUR GREATER SYDNEY 2056

North District Plan

– connecting communities

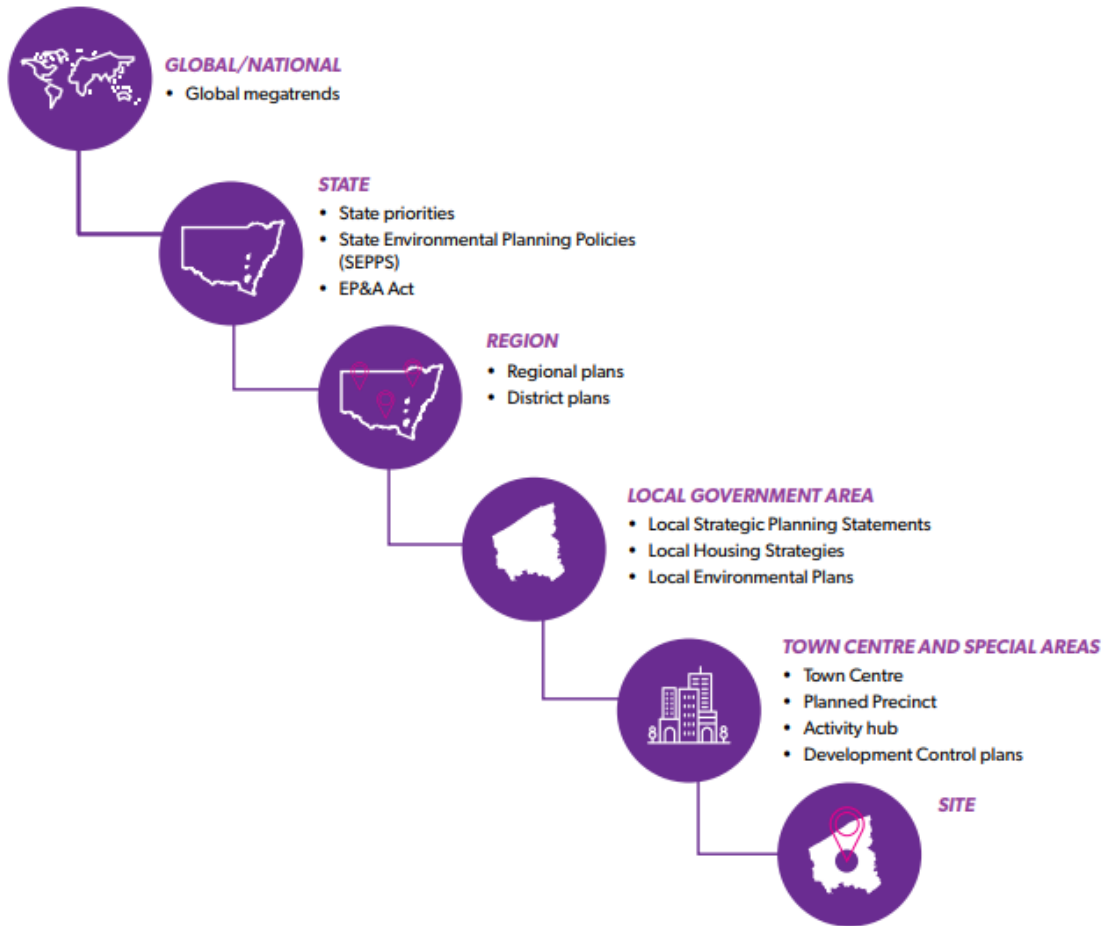


March 2018

progressive *vibrant* diverse



Strategic Alignment



Local Environmental Plan Review

- Current planning framework for North Sydney is robust, achieving a high level of consistency with District directions and aspirations (Nov 2018 – Council Report).
- Further work is needed in several key areas to achieve greater alignment and meet grant funding obligations.
- Grant funded '*Accelerated LEP Review Program*' includes:
 1. Local Strategic Planning Statement (***Mandated***)
 2. Local Housing Strategy (***Mandated***)
 3. North Sydney CBD Northern Precinct Planning Study
 4. Local Infrastructure Contributions Review
 5. Tourism and Visitation Strategy
 6. Industrial Review/Audit (***Mandated***)
 7. Floor Space Ratio Controls
 8. Military Road Corridor Planning Study
 9. North Sydney CBD Public Domain Implementation Strategy
 10. St Leonards/Crows Nest Planned Precinct
 11. Ward Street Precinct Implementation Masterplan
 12. North Sydney Integrated Transport Plan Working Group

Timeframes set down by the GSC & DP&E are extremely challenging.



Local Strategic Planning Statement (LSPS)

The statement must include or identify the following: (Legislated–CI 3.9 EP&A Act)

2 (a) the basis for strategic planning in the area, having regard to economic, social and environmental matters,

(b) the planning priorities for the area that are consistent with any strategic plan applying to the area and (subject to any such strategic plan) any applicable community strategic plan under section 402 of the Local Government Act 1993,

(c) the actions required for achieving those planning priorities,

(d) the basis on which the council is to monitor and report on the implementation of those actions.

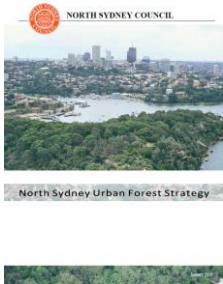
(3A) The council for an area that is in the Greater Sydney Region must not make a local strategic planning statement unless the Greater Sydney Commission has advised the council in writing that the Commission supports the statement as being consistent with the applicable regional and district strategic plans.

Intention of LSPS is to create a clear line-of-sight between identified priorities and Actions at the regional/district level and what this means at the local area level. Statutory weight for consideration in preparation of planning proposals.

Local Strategic Planning Statement (LSPS)



MASTERPLAN SUMMARY BROCHURE
PUBLIC EXHIBITION 7 AUGUST - 8 OCTOBER 2016



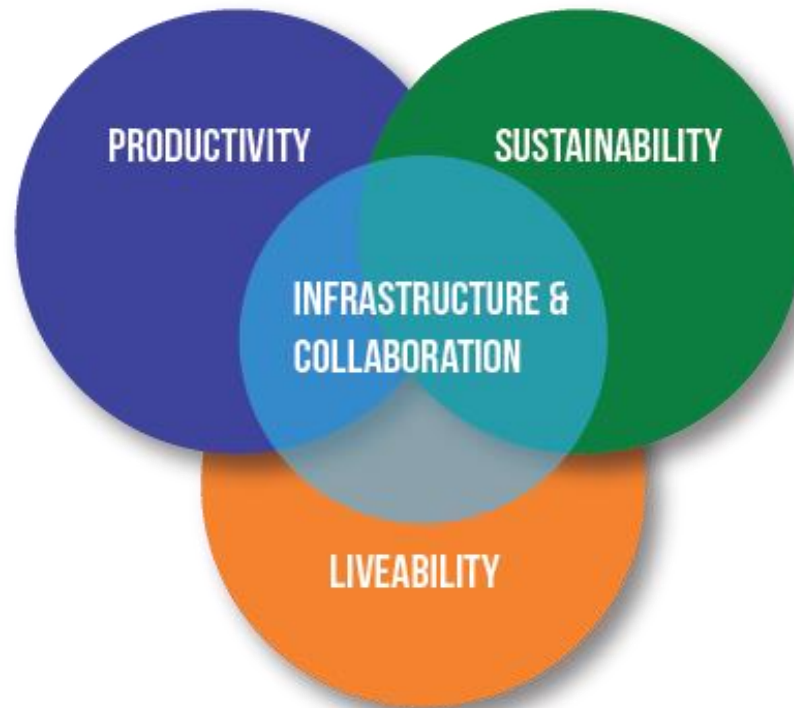
Local Strategic Planning Statement (LSPS)

Alignment and gap analysis

NORTH DISTRICT PLAN			LOCAL				
Direction	Planning Priority	Action #	Action	CSP Outcomes & Strategies	Council Studies, Plans & Policies	LSPS Priority	LSPS Action
A city in its landscape	N19 - Increasing urban tree canopy and delivering Green Grid Connections	71	Expand urban tree canopy in the public realm	Outcome 1.3 - Quality Green Spaces Strategy 1.3.1 - Expand Urban Tree Canopy Cover	North Sydney Urban Forest Strategy (2011, 2018) North Sydney Council Street Tree Strategy (2016) Section 16 to Part B of North Sydney DCP (2013)	Priority- Quality Green Spaces Strategy - Expand Urban Tree Canopy Cover	Implement actions of Urban Forest Strategy and Street Tree Strategy

Local Strategic Planning Statement (LSPS)

RELATIONSHIP BETWEEN DISTRICT PLAN & LSPS STRUCTURE



Local Strategic Planning Statement (LSPS)

LSPS Priorities are largely reflective of North Sydney Community Strategic Plan outcomes



DIRECTIONS	INFRASTRUCTURE & COLLABORATION		LIVEABILITY			PRODUCTIVITY		SUSTAINABILITY		
	A city supported by infrastructure	A collaborative city	A city for people	Housing the city	A city of great places	A well-connected city	Jobs and skills for the city	A city in its landscape	An efficient city	A resilient city
PRIORITIES	1. Infrastructure and assets meet community needs	2. Council leads the strategic direction of North Sydney in the context of the North District Plan	3. Public open space and recreational facilities and services that meet community needs 4. North Sydney is connected, inclusive, healthy & safe	5. Diversity of housing that meets community needs	6. Vibrant centres, public domain, villages and streetscapes/ North Sydney is distinctive with a sense of place and quality design 7. North Sydney's history is preserved and recognised 8. North Sydney is creative and home to popular events	9. Sustainable transport is encouraged	10. Prosperous & vibrant economy 11. North Sydney CBD is one of NSW's pre-eminent commercial centres 12. North Sydney is smart & innovative	13. Protected & enhanced natural environment & biodiversity 14. Quality Urban Greenspaces	15. North Sydney is sustainable & resilient	16. North Sydney adapts to natural hazards

progressive *vibrant* diverse



Questions

